# District Budget Status

2017-18 and Beyond

Board of Education & Joe Garza, Superintendent

# School Funding And Our Results

# How Do School Districts Receive Funding?

### Local taxpayers

• 81% of revenue | \$51.7 million



#### State aid

• 10% of revenue | \$6.5 million

#### Where does other 9% come from?

- Federal government
- Other sources

Wisconsin's school funding formula is complicated!

It is important to note that "property-rich" districts, like SDNB, receive a higher percentage of revenue from local taxpayers than state aid.

## State Funding 101

# **Key Points**

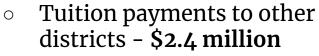
- School funding controlled by state regulation
- School Boards cannot raise taxes above state-imposed revenue limit rules
- Revenue limit increases have not kept pace with inflation
- Costs continue to increase at rate of inflation or greater

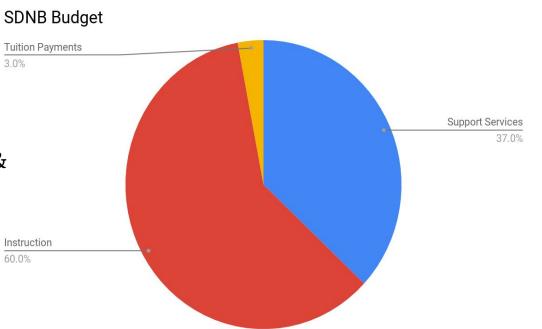
# How Does SDNB Spend Its Money?

### 2017-18 Expenditures

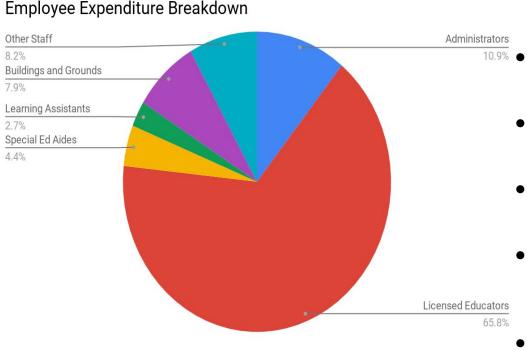
- Total: \$56 million
  - Instruction / Instructional Support - \$33.6 million
  - Support Services

     (transportation, buildings & grounds, administration, post-employment benefits, insurance, etc.) \$20
     million





# How Does SDNB Spend Its Money?



- Administration salaries/benefits decreased \$350,000 in last 6 years
- Buildings & Grounds salaries / benefits decreased \$257,000 in last 7 years
- Special ed aide salaries/benefits increased \$1 million in last 7 years
- Licensed educators salaries/benefits increased \$932,000 in last 7 years
- Other staff (administrative assistants, tech support) salaries / benefits increased \$362,000 in last 5 years
- Student learning assistant salaries/benefits have remained flat

### State Report Cards All 6 Schools 'Significantly Exceeds' or 'Exceeds' Expectations





Eisenhower – 4th in Wisconsin West – 8th in Wisconsin

Sixth straight year both schools ranked nationally by Washington Post



Eisenhower – 6th in Wisconsin West – 11th in Wisconsin

Eisenhower – 1 of 500 schools nationwide to earn gold (West – silver)



Eisenhower – 1 of Newsweek's top 500 high schools

2nd in Suburban Milwaukee, 5th in Wisconsin





#### **Strategic Programming Additions**

- Robotics
- WCTC Courses
- Vintage BUILD
- Skills USA
- Certified Nursing Assistant

- Entrepreneurial iAID
- TechKNOW
- Construction
- And others...

### College AND Career Readiness

2015 2017

Earned an Industry Credential | 5% 12% Success in Career-Related Coursework | 39% 72% Earned National Career Readiness Cert. | 23% 48% Career-Based Learning Experience | 17% 35% Participated in 2+ Co-Curriculars | 63% 74% College & Career Ready Grads | 74% 84%

Distinguished College & Career Ready Grads | 9% 25%

### In the last year...

- 2017 grads earned \$4.3 million in scholarships
- Multiple National Merit Scholars, Herb Kohl Scholars
- 2017 Female Advanced Placement State Scholar
- Perfect ACT score
- Perfect SAT score

Year	College Credits Earned*		
2014-15	1,096		
2015-16	1,020		
2016-17	1,443		

\*Does not include Advanced Placement credits earned

### What about our staff? In the last two years ...

- Eisenhower's **Kristin Springer** Outstanding Secondary Educator of the Year
- Herb Kohl Fellowship Awards Orchard Lane's Erica Mayer, West's Rebecca Klug, Poplar Creek's Katelyn Morici; Reagan's Katie Mulloy
- Katie Mulloy Wisconsin Health and Physical Education Elementary Teacher of the Year
- Reagan's **Peter Michaud** Wisconsin Council for the Social Studies Elementary Teacher of the Year

### What about our staff? In the last two years ...

- Eisenhower's **Aaron Chamberlain** -Wisconsin Aspirations in Computing Educator of the Year
- Eisenhower/West's Jeff Martin Wisconsin Tech Ed Association Award of Excellence
- Poplar Creek/Ronald Reagan's **Tom Spitz** – Civic Music Educator 2018 Certificate of Excellence for Youth

#### **State Champions**

- 2016 Girls Basketball Ike
- 2016 Softball West
- 2017 AcDec Ike
- 2018 AcDec West

### State Runners-Up

- 2017 Football Ike
- 2018 Girls Basketball Ike
- 2018 AcDec Ike





### More Highlights

- Individual state champions in swimming, track and field, golf; many other state qualifiers
- State championships in chess, poms
- National qualifiers in DECA
- Tommy Award (theatre) winners

## Success Beyond the Classroom

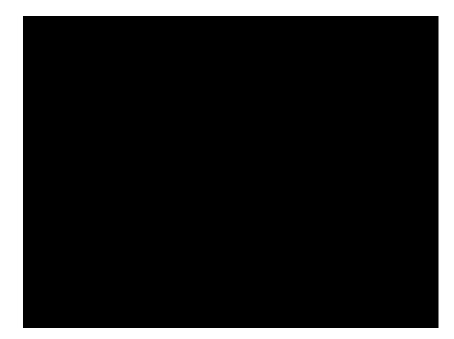
Sparkle Cheer Team Chosen as U.S. Representative at International Cheer Union World Championships



### Success Beyond the Classroom

## Recognized For Our Efforts





#### Speaker of the House Paul Ryan - Sept. 18

## Recognized For Our Efforts





State Superintendent Dr. Tony Evers - Feb. 7

# Our Goal?

- Past budgets have strategically shielded classrooms from major cuts.
- Projected budgets assume same level of programming and opportunities we have been providing to students.

We want to maintain the level of excellence our students, families and community have come to expect from the School District of New Berlin.

# **Our Current Situation**

# How Do School Districts Receive Funding?

### Local taxpayers

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#### Where does other 9% come from?

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Wisconsin's school funding formula is complicated!

It is important to note that "property-rich" districts, like SDNB, receive a higher percentage of revenue from local taxpayers than state aid.

## What is a Structural Deficit?

**Definition:** amount by which a government body spends more than it receives in taxes or other revenue sources in a particular period



Note: Structural deficits are not unique to the SDNB

# SDNB's Structural Deficit History

SDNB has managed structural deficits from **\$850,000 to \$1.9 million** each of last 6 years:

- Utilized Act 10 "tools"
  - Changed health insurance plans
  - Sharing in employee retirement contributions
- Closed, sold Glen Park Elementary
- Sold other properties
- Refinanced debt
- Energy-saving initiatives
- Paid off Wisconsin Retirement System debt
- Reduced administration, central office and teaching staff to match enrollments
- Restructured custodial, library services
- Partnered with City for better services

# What is Causing SDNB's Structural Deficits?

- Annual debt payment of approximately \$3.7 million for Ronald Reagan and West renovations
- Needed upgrades at other buildings done within operating budget:
  - safety/security enhancements and upgrades
  - Americans with Disabilities Act compliance
  - Eisenhower classroom improvements (engineering / science labs, etc.) and pool replacement
  - technology infrastructure
- Not levying to max for several years
- Declining enrollment
- Costs for everything! continue to rise

# Debt Within the Operating Budget

2018-2019	\$4.3 million	2024-2025	\$3.7 million
2019-2020	\$4.3 million	2025-2026	\$3.2 million
2020-2021	\$4.3 million	2026-2027	\$3.0 million
2021-2022	\$3.7 million	2027-2028	\$3.0 million
2022-2023	\$3.7 million	2028-2029	\$3.0 million
2023-2024	\$3.7 million	2029-30	minimal

• Debt includes Ronald Reagan and West renovations; Wisconsin Retirement System refinancing; West sewer; Eisenhower boilers

## Three Key Takeaways

- Decision to pay for Ronald Reagan & New Berlin West out of operating budget was strategic and purposeful:
  - Addressed significant facility needs and shielded taxpayers
  - Saved community \$26.4 million in principal and interest over 15 years
  - Other upgrades typically done elsewhere through referendums
  - Provided \$5.7 million tax relief during recession by underlevying

# What Does NOT Contribute to the Deficit?

### ESCO or Act 32 projects

- Provision under law implemented at same time as Act 10 that allowed districts to increase revenue limits to address facility infrastructure needs
- SDNB has upgraded HVAC infrastructure in all six buildings
- Helped avoid unexpected events (i.e. replacing equipment in an emergency)

## Projected SDNB Structural Deficits\*

**2018-19:** \$1,351,225 **2019-20:** \$3,169,635 **2020-21:** \$2,257,341 **2021-22:** \$1,654,730 **2022-23:** \$2,088,165

\*Projected deficits assume current programming levels and are based on projected enrollments, rate of inflation, current funding mechanisms, financial trends, etc.

Amounts **DO NOT INCLUDE** funds needed for long-range facility plans or projected needs like enhanced school safety measures, tech infrastructure upgrades, asphalt, roofs and maintenance.

**Note:** 2018–19 deficit to be addressed through additional cuts to buildings and grounds budget, pausing curriculum update cycle and using fund balance

## Projected SDNB Structural Deficits



Can we simply continue to manage structural deficits like we have in the past?

No, we don't believe we can. We've used up and run out of major cost-saving tools that can erase deficits.

# Next Steps

### Board of Education asked administration to investigate:

- Revenue-generating ideas
- Combining Eisenhower & West
- Consolidating elementary schools
- Reducing instructional & non-instructional programming / staff
- Continued use of fund balance
- Reducing employee benefits
- Seeking additional taxpayer support



Board reviewing options and **has made NO major decisions** beyond using fund balance and preserving two high school model

Increasing revenues

- Investigated adding open enrollment seats but **NOT** considering this for 2018–19
- New Berlin Education Foundation restarted, in its infancy
- Have raised student / participation fees and may continue to do so
- Engaging alumni through New Berlin Nation
- Grant opportunities
  - **2017-18**: \$1.5 million | **2016-17**: \$1.3 million
- Fundraising, donations and sponsorship opportunities
  - **2015-16**: \$236,000 | **2014**-**15**: \$268,000

## Increasing revenues – Open Enrollment

- Open enrollment students bring approximately half the revenue of resident student
- Increases class sizes
- Revenue would vary depending on number of students accepted
- Potential need for additional teachers / support aides and other factors decreases / eliminates net revenue generated from open enrollment
- Student selection is randomized by lottery
- Harder to regulate class sizes (consolidation? influx of students?)
  - City's new 10-year plan just beginning

# Combining Ike/West

- Eisenhower middle school; West high school
- Total savings of approximately \$900K-\$1.1 million
- Potentially close an elementary school, shift all sixth graders to "new" middle school
- Extra/co-curriculars cut in half, some staff positions eliminated
- Would result in fewer opportunities for students
- Would result in major disruption to current academic structure
- City infrastructure not set up to support one high school
- This is **NOT** an option the Board is actively considering

### Consolidating elementary schools

- Estimated annual savings of \$500K-800K in reduced administration, staff, maintenance
- Would not result in changes to programming or instruction
- Students would be absorbed into current schools without major increases in class sizes
- Closed building could potentially generate rental revenues
- This **IS** an option the Board is actively considering

## Consolidating elementary schools – class sizes

- Targeted average class-size ranges vary by grades / have increased over years
- Current targeted elementary class ranges:
  - 26 students or less for grades K-3
  - 30 or less grades 4-6
- Teachers have successfully operated at 28:1, 29:1 and even 30:1 at upper grade levels
- Classrooms often equipped with more than just a teacher: special ed teachers / assistants, student learning assistants, student teachers and volunteers are not factored into class-size ratios

## Consolidating elementary schools - class sizes

- Unused classrooms at all four schools (i.e. Ronald Reagan is a five-section school)
- Consolidation would result in increased class sizes in most classrooms
- Average class sizes at all three schools would still fall into our current targeted average class-size range

## Programming / staff cuts

- Could help bridge deficit gaps but would go against SDNB's strategic goals related to achievement, staff retention
- Staff cuts would likely result in increased class sizes
- Would likely affect quality/quantity of student educational opportunities
- Would likely disrupt SDNB's upward trajectory
- Some cuts **ARE** already being made, others **ARE** actively being considered

### Administration reductions

- Have reduced administration by 5 in recent years (6 next year)
- SDNB structure is different compared to other districts: i.e. counselors vs. dean of students vs. associate principals
- Associate principals are instructional leaders: professional development, oversee assessments, lead summer school, local education agent in IEPs and 504s; involved with district-level planning and committees
- Associate principals evaluate teachers per state requirements

# **Building Administration**

### Per Pupil Expenditures (2015-16)

Waukesha	\$662	Menomonee Falls	\$562
Hartland-Lakeside	\$616	Pewaukee	\$559
Southeastern WI (ave.)	\$604	Mukwonago	\$547
Muskego	\$597	Elmbrook	\$528
State of Wis. (ave.)	\$593	Hamilton	\$510
New Berlin	\$577	Kettle Moraine	\$508
Oconomowoc	\$563		

Source: WI DPI

## **General Administration**

### Per Pupil Expenditures (2015-16)

	Hartland-Lakeside	\$385	Pewaukee	\$208
S	Muskego-Norway	\$268	New Berlin	\$165
	Southeastern WI (ave.)	\$242	Menomonee Falls	\$165
	State of Wis. (ave.)	\$237	Kettle Moraine	\$117
	Elmbrook	\$232	Waukesha	\$115
	Hamilton	\$228	Mukwonago	\$86
	Oconomowoc	\$228		

Source: WI DPI

### Continued use of fund balance

- SDNB's "savings account" for short-term borrowing and emergencies
- Board policy requires fund balance to be 10% of subsequent year's budget
- Going below 10% would have adverse effect on SDNB's credit / bond rating and result in increased need for short-term borrowing
- Limited approximately \$6.5 million remaining after this year
- Fund balance IS being used to balance 2017-18 & 2018-19 deficits
- The Board **IS** considering using more in future years

### Seeking an operational referendum

- Increasing state-mandated revenue limit through referendum would allow SDNB to address future structural deficits and fund long-range plans
- Would result in higher taxes for all residents and businesses in what is known as a fiscally responsible and prudent community
- Estimated \$5 million / 6-10 years
- Estimated annual \$200-250 tax increase on a \$250,000 home
- This **IS** an option the Board is actively considering



- Board reviewing options and has made NO major decisions beyond using fund balance and preserving two high school model
- FAQ based on questions/feedback will be here: www.nbexcellence.org/district/communitybudget-conversations.cfm
- Seeking **community and staff input** to help determine next steps

## **Community Survey**

# Engage

A survey gives community an opportunity to be heard and 'weigh in'.

# Inform

A survey gives us an opportunity to educate and inform.

### Data

Survey data is helpful and may shape Board's next steps.

# Questions?

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